

Reflections on 20 years RIS activities of the CCNR

CCNR RIS Workshop
Strasbourg 17 November 2017

Peter Stuurman Chair CCNR working Group RIS



Ladies and Gentlemen, as chairman of the CCNR RIS Working Group I would also like to welcome you to this RIS workshop.



**20 years CCNR and RIS
And of course
with personal contributions
Such as
Experiences
Opinions
Ideas and Visions**

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My task today is to give you an overview of the twenty years or so that the CCNR has been actively involved with RIS.



How it started in the middle of the nineties

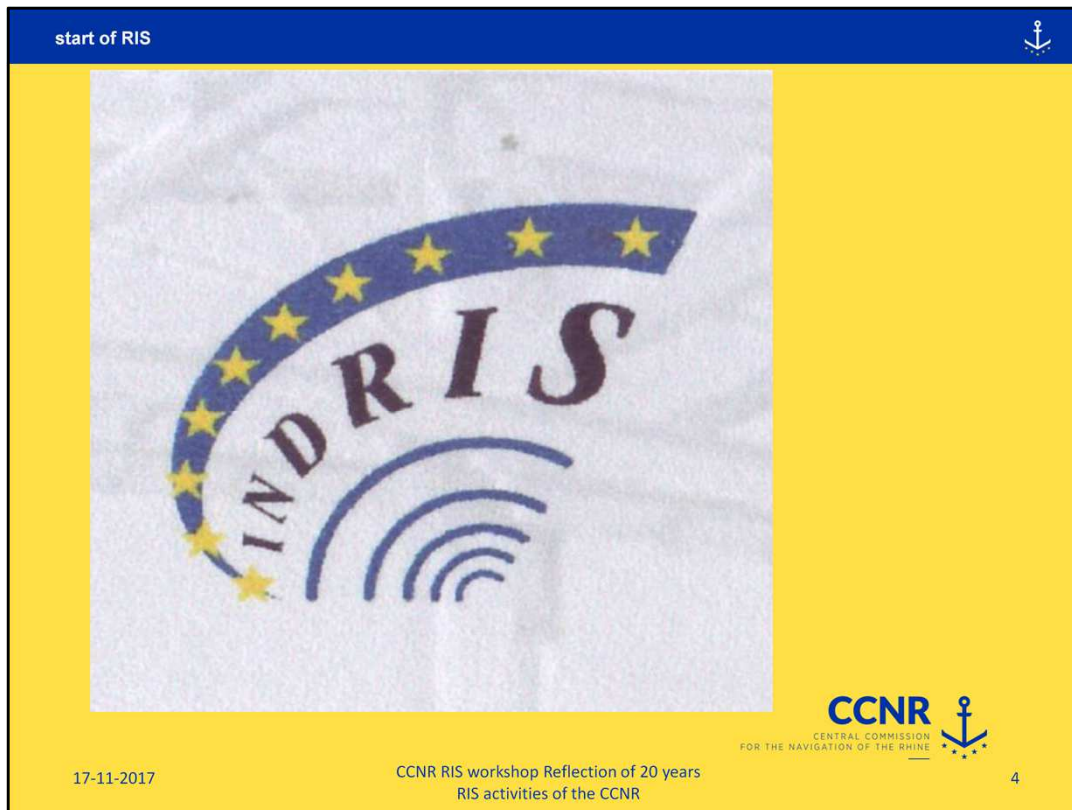


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Since the early 90s there had been a series of EU programmes covering various aspects of information provision and telematics. The Fourth Framework Programme gave this type of project an extra boost. The best known project at that time was INDRIS.




The INDRIS project successfully demonstrated the technical realisation of the RIS concept. Important factors here included the introduction of new technologies in inland navigation, such as AIS transponders and Inland ECDIS.

In addition, the Fourth Framework Programme also included a number of related programmes, such as Incarnation, RINAC and others.


In order to manage all these programmes, a further programme was also established, known as Concerted Action. Within Concerted Action there was much discussion, of which very little was actually put down on paper. However, from my point of view, the key thing was that it brought together a number of enthusiastic people, thus helping to create a network.

start 



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During one of the meetings Mr Krajewski presented his ARGO project. This led to the idea of working towards a “Provisional Standard” for Inland ECDIS. To this end a group of specialists was set up, to work under the inspirational leadership of Mr Krajewski. And so the first RIS Expert Group was born.

start 




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The CCNR gradually became aware that something significant was happening. Mr Orlovius, who was the chief engineer at that time, produced an overview of developments in the field of electronic information systems for inland navigation.

This resulted in a protocol, in which the plenary meeting acknowledged this overview and tasked the technical committees with following further developments.

By the beginning of 2000, Mr Krajewski and his expert group had completed the first Inland ECDIS Standard. However, the burning question was how to introduce this and to provide some form of legal basis for the manufacturers of electronic chart systems. At that stage the European Commission was not yet ready for such a step.

Start CCNR in RIS 

ZENTRAALKOMMISSION
FÜR DIE RHEINSCHIFFFAHRT

RPIG (00) 5
TPIG (00) 4
14. Februar 2000
Or. dt. d/f.

ARBEITSGRUPPE POLIZEIVERORDNUNG
STÄNDIGE TECHNISCHE ARBEITSGRUPPE

**Vorschlag für einen Standard zur Darstellung einer elektronischen
Binnenwasserstraßenkarte und eines Informationssystems
(Inland ECDIS)**

Mitteilung der niederländischen Delegation

In den letzten Jahren ist im Rahmen verschiedener Untersuchungsprogramme an Schifffahrtnavigations- und Informationssystemen gearbeitet, wie das deutsche Projekt ARGO und das EU-Programm INDRIS. Obwohl diese Projekte völlig unabhängig von einander ausgeführt werden, beschäftigt man sich inzwischen in EU-Rahmen mit der Standardisierung und Normierung von derartigen Systemen.

In einer Arbeitsgruppe, an der auch ein Vertreter der ZKR teilnahm, wurde an dem "Inland Electronic Chart Display and Information System" (Inland ECDIS) -Provisional Standard- gearbeitet. Diese "Provisional Standards" sind eine Auswirkung der "Internationale Hydrographic Organization (IHO), S-57 und S-52 und für Anwendung in der Binnenschifffahrt angepasst.

Die ZKR wurde über diese Entwicklungen in einem Workshop in Januar 1999 und während des Kolloquiums in März 1999 informiert.


Im Moment sind die "Provisional Standards" so weit, dass mit der Einführung in die verschiedenen Gesetze und Verordnungen angefangen werden kann.

Die Sache ist wichtig, weil im Augenblick verschiedene Systeme erscheinen, die keinerlei Normierung genügen und dadurch einen negativen Einfluss auf die Verkehrssicherheit der Schifffahrt und der Benutzung der Wasserstrassen haben könnten.

Für die Einführung der "Provisional Standards" in die Gesetze und Verordnungen für die Rheinschifffahrt wird vorgeschlagen eine **ad-hoc Arbeitsgruppe** einzurichten, die sowohl die technisch-inhaltliche Seite wie auch die Folge für die Regelung bearbeitet.

P.M. Stuurman

Anmerkung des Sekretariats:
Der Provisional Standard Inland ECDIS wurde mit Dokument RP(99) 23 = TP(99)11 verteilt


CENTRAL COMMISSION
FOR THE NAVIGATION OF THE RHINE

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On the initiative of the Dutch Rhine Navigation Commissioner, Bert Veraart, in February 2000, a request was sent to the CCNR, asking it to set up an ad-hoc working group to examine this standard.

The CCNR welcomed this request and set to work immediately. In April 2000, the committees agreed to the ad-hoc working group and a few days later, the Netherlands put forward a proposal for a plan of action. The group met for the first time on 20 June 2000, under the chairmanship of Mr Bühler.

The group worked hard - Mr Krajewski made sure of that. Whenever there were differences of opinion he always managed to make good use of the coffee break to bring people together and reach a compromise.



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P.M. Sturman

Anmerkung des Sekretariats:

Der Provisional Standard Inland ECDIS wurde mit Dokument RP(99)



Centrale Commissie voor de Rijnvaart
31 Mei 2001

PROTOCOL 2001-I-16

**Standaard
Systeem voor de elektronische weergave van rivierkaarten en informatie
(Inland-ECDIS standaard)**

1. Op het gebied van de telematica worden voortdurend meer nieuwe informatie- en communicatiesystemen voor het gebruik aan boord van binnenschepen ontwikkeld. In het kader van het Duitse project ARGO en van het Europese onderzoeks- en ontwikkelingsproject INDRIS werden met succes elektronische rivierkaarten getest, waarin een radarbeeld en een elektronische kaartafbeelding op het beeldscherm over elkaar heen liggend verschijnen. Dergelijke systemen zijn reeds verkrijgbaar op de markt.
2. Het op internationaal niveau in de zeevaart ingevoerde elektronische kaarten-, weergave- en informatie-systeem (ECDIS) met inbegrip van de standaard S-57 en S-52 van de Internationale Hydrografische Organisatie (IHO) vormt een operationeel systeem dat met de nodige aanpassingen eveneens in de binnenvaart kan worden gebruikt, teneinde aldus de compatibiliteit tussen de zee- en binnenvaart te waarborgen.
3. In het kader van het Actieplan Binnenvaart van de Europese Unie kreeg een internationale groep deskundigen de opdracht een Inland-ECDIS standaard speciaal voor de binnenvaart uit te werken.
Deze standaard bestaat uit de volgende delen:
Deel 1: functionele standaard;
Deel 2: standaard met betrekking tot de gegevens;
Deel 3: standaard voor de beeldweergave;
Deel 4: technische en operationele vereisten, testmethoden en vereiste testresultaten;
Deel 5: lexicon van de gebruikte uitdrukkingen.
4. Met de Inland-ECDIS standaard worden uniforme regels voor het gebruik van elektronische rivierkaarten voor de navigatie aan boord van binnenschepen op de Europese binnenvaartwegen vastgesteld.

Besluit

De Centrale Commissie,

met het doel, zo spoedig mogelijk de inzet van moderne informatiesystemen aan boord van binnenschepen en in het bijzonder het gebruik van elektronische vaarwegkaarten te bevorderen,

zich ervan bewust dat een standaardisering van de normen voor deze informatie- en kaartsystemen noodzakelijk is, opdat latere bepalingen van deze informatiesystemen voor navigatiebevelenden op een uniforme standaard kunnen worden gebaseerd waarbij veiligheidsaspecten in aanmerking worden genomen,

neemt de inhoud van de Inland-ECDIS standaard, die in Duitse, Franse, Nederlandse en Engelse taal in de bijlage bij dit besluit is vermeld, aan, in geval van onduidelijkheid over begripbepalingen of woordbetekenissen van de standaard is de Engelse versie bepalend,



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With protocol 2001-I-16, the CCNR adopted the first Inland ECDIS Standard, thereby creating the desired legal basis. Of course this standard applied only to the Rhine but, given the importance of the Rhine, it was seen as an example to others and the norm was established.



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It is important to note that the introduction of this standard by the CCNR involved no obligations. It simply included the recommendation that it be used.




In the meantime, the work carried out in the INDRIS project, and its successor the COMPRIS project, had produced a number of other initiatives for other expert groups, which formed the basis for other standards. These were also initially published as CCNR guidelines, with no additional observations.

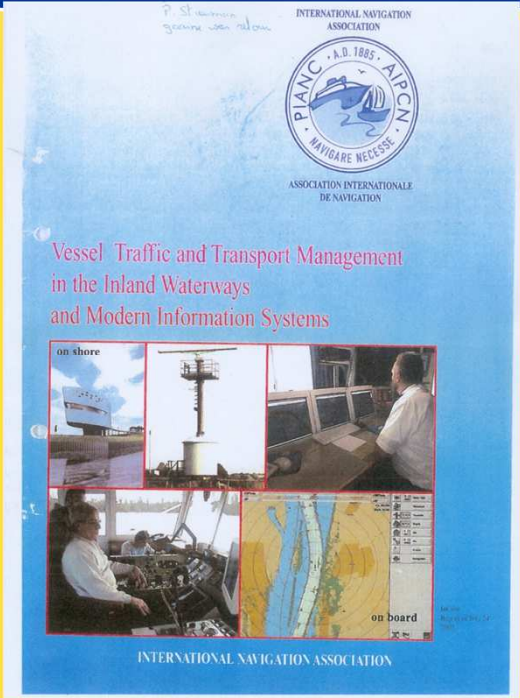


Standard	First version	Latest version	Nr
RIS Guidelines	2003	2012	3.0
Inland ECDIS	2001	2012	2.3
Electronic Reporting	2003	2013	2.0
Notice to Skippers	2004	2009	3.0
Vessel Tracking and Tracing	2006	2013	1.2
Inland VTS Guidelines	2006		

Because RIS is by definition a European development, and the standards must therefore apply to the whole of the European inland navigation network, the intention was always for the EU to issue a directive.

In 2000, following a Dutch initiative, the RIS Working Group was established in PIANC, under the chairmanship of Mr Krajewski. The working group's task was to further develop the RIS definition and guidelines, without being subject to political pressure. Cas Willems will have more to say on the subject of PIANC. The first version of the RIS Guidelines was issued in 2002.

PIANC RIS Guidelines 



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In view of the many developments in the field of RIS, version 2.0 was published in 2004, again under the leadership of Mr Krajewski.

Thanks in part to the PIANC RIS Guidelines, in 2004 the European Commission overcame its initial reluctance and, during the Dutch Presidency, adopted the RIS Directive. The Directive was published following its approval by the European Parliament in September 2005. The European Commission then gradually drew up the various standards. I will come back to these later.



That was a quick overview of the recent past. I would now like to turn to what has been achieved within the CCNR in terms of RIS. I won't be able to address everything in detail, but will highlight the most important developments. First of all, though, a few words about the role of the CCNR as a river commission.



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From the outset, the essential role of the CCNR, as river commission and regulatory authority for the Rhine, has always been to harmonise everything for the Rhine to the greatest possible extent. In fact, since 1830, or 1865, the CCNR has been practising Corridor Management. A similar approach was adopted for the introduction of RIS on the Rhine.

The first important implementation of a RIS key technology was the introduction of mandatory electronic reporting for container vessels.



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Over time, it had been made obligatory for many vessels to report at certain points. This was usually done using marine radio. With the introduction of the BICs system from the Netherlands, electronic reporting was also allowed. Partly because of developments in the world of container shipping, it was decided to make electronic reporting mandatory. This is the only feasible way of dealing efficiently with the mass of information relating to vessels that often carry more than 200 TEUs.

That is what happened in April 2008. However, it was a disaster. There were all sorts of problems, including with communications between member states. It was so bad that as early as the plenary meeting on 29 May 2008, the CCNR took the unusual decision to suspend the reporting system until the problems had been solved.



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A number of working groups were then set up to deal with the various aspects needed to keep matters running smoothly. It was clear to the CCNR, as well as to the member states, that nothing like this should be allowed to happen again.

Once the necessary preparations had been completed, on 1.1.2010 the obligation once again entered into force.

Its introduction in 2010 was followed by a comprehensive evaluation. This resulted in a number of recommendations being published in 2012. The most important of these was: *Establish an implementation group to be tasked with drafting an action plan. This plan will then be used by the group as the basis for ensuring that the regulations are actually implemented in the information processing systems.*



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Around that time, there was also a lot of discussion within the CCNR about the introduction of mandatory Inland AIS. By the beginning of 2013, it became clear that a decision on mandatory Inland AIS was likely to be taken soon, so in April 2013, the Police Committee meeting adopted the Dutch proposal to set up a group to coordinate its implementation.



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In anticipation of the expected decision we set to work, eventually producing an extensive working document covering many areas of interest. In December 2013, it was decided that Inland AIS would be mandatory as of 1.12.2014.



Clarifications concerning
**the obligation of equipment
 with an Inland AIS
 and an Inland ECDIS device**
 or a comparable electronic chart display device



► Introduction

The CCNR has made it compulsory to possess and use an Inland AIS device connected to an Inland ECDIS device in information mode or to a comparable chart display device'. This obligation applies to the Rhine with effect from 1st December 2014. This document, intended for crew members, aims to clarify this decision by answering concrete questions raised by users in everyday working life.

"To improve clarity, henceforward the term "an Inland ECDIS or a comparable electronic chart display device" will be replaced in most cases by "electronic chart display system".



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It was good that we had done all the preparatory work, as we would not otherwise have been able to meet the deadline. The members of the coordinating group worked very hard. In the course of their work, they encountered a whole range of major and minor points which required the regulations to be amended. Thanks largely to the good atmosphere in the group, the work was completed and the introduction of mandatory Inland AIS on 1.12.2014 was trouble-free.



INVOERING VAN DE ELEKTRONISCHE MELDPlicht OP DE RIJN VOOR SCHEPEN MET VASTE TANKS AAN BOORD MET INGANG VAN 1 DECEMBER 2018

De Centrale Commissie voor de Rijnvaart (CCR) voert met ingang van 1 december 2018 een elektronische meldplicht in voor alle schepen die vaste tanks aan boord hebben.

De melding die in artikel 12.01 van het Rijnvervalpleggenment is voorzien, die kan plaatsvinden via de marifoon, via schriftelijke weg of via elektronische weg, moet met ingang van 1 december 2018 melding via elektronische weg plaatsvinden voor alle motorvaartuigen en samendelen van één of meer motorvaartuigen en/of hulpvaartuigen en/of sleepvaartuigen. Dit doet er toe dat de elektronische meldplicht, die tot nu toe alleen bestond voor spinnende vrachters met containers aan boord, uitgebreid tot schepen die vaste tanks aan boord hebben.

Elektronische meldingen worden de administratieve kosten voor de schepen en verbetert de kwaliteit van de gegevens die aan de autoriteiten worden verzonden. Deze vorm van gegevensoverdracht draagt ertoe bij aan de veiligheid van de scheepvaart.

De verplichting zal gelden voor schepen die belastingplichtig zijn op de Rijn. Vanaf aan de overgang van deze verplichting zal de meldplicht bij het passeren van een veld van containers op de rivier de Rijn, tussen R. 11 wordt gebruikt. Deze vereenvoudiging wordt vooral ingezet om de meldplicht te versimpelen van Rijnvaart.

De documentatie vooraf is worden van kracht op 1 december 2018 en zijn beschikbaar op de website van de CCR onder <http://www.ccr-rijn.org/Files/Documents/Reglement%20CCR2017-18.pdf>

De CCR wenst deze uitbreiding van de elektronische meldplicht nu al eerder de aandacht van de sector te brengen.

Meer informatie zal spoedig volgen. Eventuele vragen kunt u per e-mail sturen naar het volgende adres:

ccr@ccr-rijn.org

DE CCR IN HET KORT

De Centrale Commissie voor de Rijnvaart (CCR) is een internationale organisatie die een essentiële regelgevende rol speelt voor de organisatie van de Rijnvaart. De CCR is actief op het gebied van juridisch, economisch, sociaal en milieugebied. Haar werkzaamheden staan op drie pijlers: de veiligheid van een efficiënt, veilig, sociaal verantwoord en milieuvriendelijk vervoer over de Rijn. Algemeen van de Rijn, omvat de Centrale Commissie vinding de dagelijkse activiteiten de samenwerking met de Europese vervoerwet en in samenwerking. De werkdag is nauw samen met de Europese Commissie, alsmede met de andere Rijnverrekscommissies en internationale organisaties.

CONTACT

De verantwoordelijke voor de CCR
Z. FROST de la République
F - 67082 Strasbourg Cedex
+33 (0)3 88 52 20 10
ccr@ccr-rijn.org
www.ccr-rijn.org



In the meantime, there is further RIS activity planned. The intention is to extend mandatory electronic reporting to the more than 2500 tankers on the Rhine – whether empty or full – with effect from 1.12.2018. You will hear more this afternoon.



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Another subject I would like to raise today is the CCNR RIS strategy dating from 2012. With the passage of time, I have become more sceptical about this. Let's just say that I see things a bit differently now.

The question we need to keep asking ourselves is the following:



FOCUS ON WHERE YOU'RE
GOING AND FORGET ABOUT
WHERE YOU'VE BEEN.

A photograph of a concrete wall with a mural. The mural consists of the text 'FOCUS ON WHERE YOU'RE GOING AND FORGET ABOUT WHERE YOU'VE BEEN.' written in a bold, black, sans-serif font. The background of the mural is a textured, greyish-blue concrete surface.

What is a strategy, and does the CCNR RIS strategy meet the criteria? To me, a strategy is something visionary. While that may be going a bit too far, I certainly see it as a dot on the horizon.

The existing CCNR RIS strategy sets out the following, which I have included in the PowerPoint:



- Based on the general objectives of the CCNR and knowing that the information technology in different traffic areas is developing dynamically
- In this area with great future potential for inland navigation, CCNR should contribute to the further development to the improvement of safety, efficiency and environment-friendly nature of navigation on the Rhine
- That is why the CCR has set its objectives for the RIS.
- The CCR intends to support the aim of harmonization at European level and to promote the uniformity of services in inland navigation by agreed standards on the Rhine.

In essence, the CCNR wants to promote the introduction of RIS on the Rhine,

However, if we examine this in more detail it begins to look increasingly like a shopping list, in particular, a shopping list that focuses mainly on regulation and obligation. I do realise that regulation is the core business of the CCNR, and we certainly cannot do without it, but still...



We often speak about RIS services, which is of course linguistically incorrect, as RIS stands for River Information Services. What is missing from the CCNR RIS strategy is the S for Services. What are the services offered to the users, especially the skippers, and how they will benefit from them?

I will return to that, but would first like to look in more detail at the developments relating to the various standards. Until about 2005, everything was fairly clear in terms of standards. Only the CCNR had established standards for the 4 RIS technologies, followed later by an additional one for Inland VTS.



Standard	First published
RIS Directive	2004
RIS Guidelines	2007
Notice to Skippers	2004
Vessel Tracking and Tracing	2007 ,addition in 2012
Electronic Reporting	2010
Inland Ecdis	2013

Then the EU began to establish standards based on the work of the 4 expert groups, with the UN/ECE also entering the field. Finally, the Danube Commission also became involved, but they very quickly pointed people to the standards established by the UN/ECE.

That did nothing to make the situation clearer. Every commission had its own approach and added its own emphasis. Then every commission undertook its own translation of the document produced by the relevant expert group into the languages it needed. In some cases, there was a further translation process, with a document going from Language A to Language B to Language C. I'm sure we all used to play similar games as children.



For example, the CCNR published its Inland ECDIS Standard in 2001 and on 10 September 2013, the EU issued its own Inland ECDIS Standard. By that time, the CCNR was working on a third version, version 2.3.

It has now been agreed by the CCNR and the Commission that the Commission has the lead role, with the CCNR following on.

That might make you think that the problem has been resolved.

Leaving aside the fact that there are still different translations being used, and that documents still contain different emphasis, the process of establishing standards within the Commission is rather longwinded.

At the end of 2014, during the RIS week in Vienna, I took over the chairmanship of the EU ERI Expert Group. Since then, we have been working on producing 4 new standards, preferably all 4 at the same time. Unfortunately, their publication keeps being postponed...

Of course, our response to this could simply be to laugh and shrug our shoulders, but it isn't that easy.

All the stakeholders are eagerly awaiting the new standards, because people want to work with the new applications and invest in new systems. Is it best to stick with the existing standard or to go ahead with the new version and hope that there won't be too many changes? As chairmen of the various expert groups, we are constantly being approached by all the parties involved with questions about what they should be doing. There is a lot of irritation within the expert groups, many of whose members are volunteers. There is also a lot of criticism within the CCNR.

In principle, we are all working towards the same goal, but for some reason we are not getting there.

My personal view is simple:



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First of all, we need to get on quickly with this round of drafting and publishing the new standards.

Then we will be able to take some time to reflect, but not too long as developments are moving fast. Within Europe we need to be working towards having a single standard for each technology, in English. There is no need to have it in other languages because these are technical documents and the world of IT operates in English .

If it is decided that there should be versions available in other languages, then there should be only one version per language, which should be a direct translation from the English original. It might also be possible to manage with information sheets in the other languages.

This will require a flexible organisation, capable of responding rapidly to new developments. This means pragmatic discussions, because it's not a question of what we officials and authorities want. Our task is to serve the transport chain.

In summary, the various river commissions would not be involved in drafting the new standards, other than in an advisory capacity. Their role would be to ensure the implementation of RIS in their corridors.



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That's the sort of dot on the horizon I would like to see.

In my personal vision, the CCNR would no longer be involved in the RIS standards. So what would it do? I said earlier that since 1830/1865, the CCNR has been very good at achieving uniformity and harmonisation of navigation in the Rhine Corridor. The RPR, as well as the other CCNR regulations, apply over the whole length of the Rhine. In other parts of Europe the situation is very different.



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With that strength in mind, the CCNR should focus on the further implementation of RIS applications for the various stakeholders, with the emphasis on the S for Services. It is essential to ensure that this does not become a one-way-street. The CCNR will expect something in return - quid pro quo, as it were. In that way we will be able to create win-win situations.



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There needs to be discussion and consultation among the various parties involved, not in order to praise a particular regulation but rather, while taking account of the various responsibilities, to see which services are needed and what that entails. We tend to give little thought to the costs that may be involved for the skippers.



We must also avoid being carried away by the promises held out to us by the technicians who try to tell us what navigation needs. The users determine what they need and it is up to the technicians to meet those requirements.

As I said earlier, from the outset the CCNR has been a regulatory body. No-one is disputing the need for regulation. If you don't know the rules, you can't play the game properly. But I sometimes have the distinct impression that we in the CCNR are more interested in establishing and enforcing a rule, than in the effect the rule has on smooth and safe navigation. I personally have difficulty with this, as my colleagues in the Working Group will no doubt be able to confirm.



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What does please me, however, is when I hear from skippers that they are generally enthusiastic about things such as mandatory Inland AIS or no longer having to use marine radio to give all the container details to a traffic control post. That gives me a definite feeling of YES!



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I am gradually coming to the end of my presentation. One thing that is quite clear to me is that on the most important traffic artery in Europe – the Rhine - it is no longer possible to manage without IT applications, in this case RIS. It is not feasible to give the details of 400 containers using marine radio. Terminals want to know when a vessel will arrive. Vessel speeds can be adjusted to take account of lock planning, which in turn saves on fuel and reduces environmentally unfriendly emissions. These are just a few of the many examples I could give.



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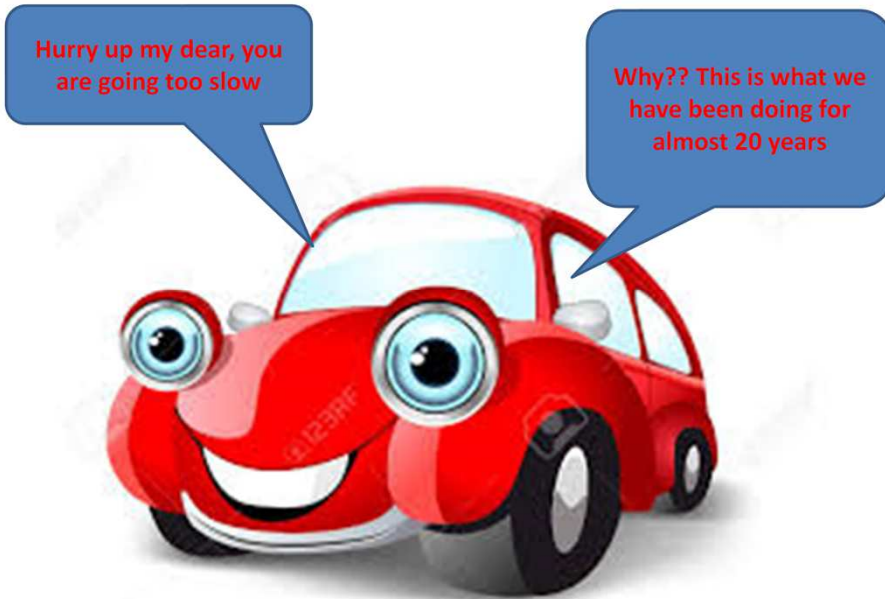
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In Europe we are facing enormous challenges in our attempt to satisfy the increasing need for transport. The roads and the railways are often already full, but thanks to RIS and the associated corridor management, our waterways still have a lot of available capacity. In addition, there are developments in multimodal transport which bring together various different possibilities.

This means that we really have to get to work on RIS.

While preparing for this presentation, I came across something similar from 10 years ago. When I re-read my closing remark, I decided it would still be entirely appropriate for today's presentation.



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“With RIS we are still definitely on the right route, but the time has come for the RIS vehicle to switch to a higher gear.”





THANKS FOR YOUR PATIENCE AND ATTENTION